

Message Text

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22-12

ACTION IO-03

INFO OCT-01 SS-14 ISO-00 EA-06 NEA-07 AF-04 EUR-08 ARA-06

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FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 1173

INFO AMEMBASSY ABU DHABI

AMEMBASSY ACCRA

AMEMBASSY ALGIERS

AMEMBASSY BANGKOK

AMEMBASSY BELGRADE

AMEMBASSY BONN

AMEMBASSY BRUSSELS

AMEMBASSY COLOMBO

AMEMBASSY DACCA

AMEMBASSY DAMASCUS

AMEMBASSY JAKARTA

AMEMBASSY KATHMANDU

AMEMBASSY KUALA LUMPUR

AMEMBASSY LAGOS

AMEMBASSY LONDON

AMEMBASSY MANILA

AMEMBASSY MOGADISCIO

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY SEOUL

AMEMBASSY SINGAPORE

AMEMBASSY TANARIVE

USMISSION USUN NEW YORK

USING BAGHDAD

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E.O. 11652: GDS

TAGS: PFOR, PORG, UNGA, KN, KS, JA
SUBJECT: FONOFF THOUGHTS ON COLOMBO SUMMIT AND KOREA INITIATIVE

REF: A. STATE 179544 NOTAL, B. TOKYO 11149 NOTAL,
C. STATE 178439; D. STATE 181798; E. ACCRA 5482 NOTAL,
F. ALGIERS 1859 NOTAL

SUMMARY: FONOFF PRE-COLOMBO VIEW OF "NON-ALIGNED"
POSITION, ESPECIALLY ON KOREA, SAID TO BE QUITE CLOSE TO OURS.
JAPANESE HAVE JUDGED THAT FRIENDLY LOBBYING OF NON-ALIGNED
ON KOREA QUESTION IS HAVING GOOD EFFECT, AND INTEND
TO SUSTAIN VIGOROUS EFFORT. FONOFF IS PUZZLED BY REPORT
OF CANADIAN PIQUE OVER WAY US INITIATIVE WAS
PRESENTED: IT THINKS THAT ISSUES WERE AMPLY AIRED IN
CORE GROUP, THAT US STATEMENT REFLECTED "SENSE OF
MEETING," WAS TIMELY, AND CONTAINS "NO SURPRISES."
ASSUMING DPRK REJECTION OF INITIATIVE, FONOFF EVIDENTLY
CONSIDERS STAGE IS SET FOR INTRODUCTION OF DIALOGUE-ORIENTED
FRIENDLY UNGA RESOLUTION DIRECTLY AFTER COLOMBO PARLEY.

1. PER REF A, EMBOFF BRIEFED FONOFF (UN POLDIVDIR
KOBAYASHI AND DEPUTY) ON US VIEW OF ALGIERS NACC MEETING
AND ON US LOBBYING OBJECTIVES KEYED TO COLOMBO NAM
SUMMIT, DRAWING HEAVILY ON REF C. FOR FONOFF'S
INFORMATION, EMBOFF ALSO PASSED COPIES OF DEPT'S
AIDES MEMOIRE ON KOREA AND PUERTO RICO (REF D).
PRESENTATION CONCLUDED, EMBOFF ASKED KOBAYASHI IF
FONOFF ANALYSIS ACCORDS WITH OURS.

2. KOBAYASHI REPLIED THAT FONOFF ANALYSIS "REMARKABLY
CLOSE" TO OURS. HIS COMMENTS INDICATED THAT, AS
USUAL, KOREA ISSUE UPPERMOST IN HIS MIND. EXPRESSING
AGREEMENT WITH THE JUDGMENT THAT AT ALGIERS THE
WEST "FARED PERHAPS SLIGHTLY BETTER THAN COULD HAVE BEEN
EXPECTED," KOBAYASHI SAID THIS PHENOMENON IN PART
TRACEABLE TO VIGOROUS LOBBYING OF NON-ALIGNED BY
KOREA CORE GROUP. JAPAN LAST YEAR WAS QUITE LEARY OF
STRONG REPRESENTATIONS ON KOREA TO NON-ALIGNED IN
THEIR CAPITALS, PREFERRING "UN CORRIDOR DIPLOMACY."
JAPANESE DECISION THIS YEAR TO CARRY FIGHT EARLY TO
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NON-ALIGNED CAPITALS NOW SEEMS TO FONOFF TO HAVE BEEN
CORRECT. REVIEWING ITS SELF-INITIATED APPROACHES TO
NON-ALIGNED IN MARCH, AND THE MAY ROUND IN CONCERT
WITH OTHER CORE GROUP MEMBERS, FONOFF HAS CONCLUDED
IN THE LIGHT OF ALGIERS DEVELOPMENTS THAT APPROACHES
"HAVE NOT BEEN USELESS." JAPANESE, KOBAYASHI SAID,
HAVE FOUND NON-ALIGNED "QUITE RECEPTIVE" TO EXPLANATIONS OF
KOREAN QUESTION'S IMPORTANCE TO JAPAN.

3. CONCLUSION THAT LOBBYING EFFORT HAS BEEN FRUITFUL, AT LEAST IN DAMAGE-LIMITING SENSE, WAS INSTRUMENTAL IN SECURING FONMIN MIYAZAWA'S IMMEDIATE APPROVAL OF FURTHER ROUND OF APPROACHES KEYED TO US INITIATIVE SURFACED JULY 22. FONMIN, KOBAYASHI EMPHASIZED, IS NORMALLY QUITE DUBIOUS THAT SUCH VENTURES WORTHWHILE. KOBAYASHI SAID INSTRUCTIONS TO JAPANESE EMBASSIES RE NEW APPROACH WERE SENT OUT ON SATURDAY, JULY 24.

5. GENERALLY ON STATE OF NON-ALIGNED MOVEMENT, KOBAYASHI WAS GUARDEDLY OPTIMISTIC THAT RADICAL SURGE MAY BE PEAKING, OR HAVE PEAKED. "SECOND GENERATION" ACTIVIST STATES ARE, IN HIS VIEW, FINDING IT HARDER TO MAINTAIN SOLIDARITY ON ISSUES OF "PRINCIPLE" BECAUSE AS SAME ARROGANCE WHICH HAS FUELED THEIR DRIVES FOR NAM LEADERSHIP LEADS THEM ALSO TO ADVENTURES IN THE SPANISH SAHARA, LEBANON, ANGOLA, BELIZE AND THE LIKE. THE JAPANESE TOO ARE WATCHING (AND, WE DEDUCE, DISCREETLY ENCOURAGING) EFFORTS OF "FIRST GENERATION" NON-ALIGNED LEADERS (KOBAYASHI SPECIFICALLY MENTIONED INDIA, SRI LANKA AND YUGO-SLAVIA) TO RESTORE A MODICUM OF BALANCE TO NON-ALIGNED POSITIONS. EVEN SO, HE CONCLUDED, THE IMPACT OF ALL THIS ON THE KOREAN QUESTION IN THIS AND FUTURE YEARS IS STILL VERY UNCLEAR.

6. KOBAYASHI EXPRESSED PUZZLEMENT THAT--JUDGING FROM BEHAVIOR OF CANADIAN CHARGE IN ALGIERS -- OTTAWA MAY BE UPSET OVER US PROCEDURE IN SURFACING INITIATIVE ON KOREA. HE SAID THAT CANADIAN CHARGE TOLD JAPANESE AMBASSADOR THAT IT WOULD BE INAPPROPRIATE FOR CANADA (THE ALGIERS CONVENOR) TO LEAD A DEMARCHE IN SUPPORT OF "AN INITIATIVE WHICH IS NOT THE CORE GROUP'S, BUT ONLY OF US AND THE ROK." EMBOFF SUGGESTED THAT CANADIAN EMBARRASSMENT OVER AFRO-ARAB WALKOUT FROM OLYMPICS MAY BE LIMITING THEIR WILLINGNESS TO TAKE INITIATIVE IN ALGIERS. CONFIDENTIAL

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7. EMBOFF, RECALLING JAPANESE URGING SOME WEEKS AGO THAT TIME WAS RIPE FOR US AND ROK TO DISTILL SENSE OF THE CORE GROUP AND ON THAT BASIS, TO TAKE THE LEAD, ASKED IF PROCEDURE ADOPTED HAD BEEN SATISFACTORY TO THE GOJ. KOBAYASHI REPLIED THAT IT CAUSED THE GOJ NO PROBLEMS. ALL OF THE ELEMENTS OF THE US INITIATIVE HAD BEEN AMPLY AIRED IN THE CORE GROUP, A CLEAR SENSE OF WHAT WAS POSSIBLE HAD EMERGED, AND THE US INITIATIVE CONTAINED "NO SURPRISES." IT HAD, KOBAYASHI SAID, PLAYED WELL WITH THE JAPANESE PRESS AND PUBLIC. HE WAS PARTICULARLY PLEASED BY MASS-CIRCULATION YOMIURI EDITORIAL ON JULY 25 (SENT SEPTTEL) WHICH UNEQUIVOCALLY ENDORSED US INITIATIVES AND, HE SAID, ALSO ACCURATELY REPLAYED KEY FONOFF THEMES.

8. LEADING BUSINESS JOURNAL, NIHON KEIZAI, ON JULY 25 QUOTED

"FOREIGN MINISTRY SOURCE" EXTENSIVELY TO EFFECT THAT US INITIATIVE IS "PRELUDE TO A BATTLE OVER DRAFT RESOLUTIONS." THOUGH, ACCORDING TO NIHON KEIZAI SOURCE, INITIATIVE IS NON CONFRONTATIONAL, REALISTIC AND LIKELY TO INFLUENCE NON-ALIGNED THERE IS LITTLE POSSIBILITY THAT DPRK WILL AGREE TO IT. HENCE THE FONOFF, NIHON KEIZAI SAYS, IS STRONGLY OF THE OPINION THAT FRIENDLY SIDE SHOULD SEEK TO GAIN PRIORITY BY SUBMITTING DRAFT UNGA RESOLUTION IMMEDIATELY AFTER COLOMBO NAM SUMMIT, AND FOLLOW WITH VIGOROUS "MAJORITY-WINNING OPERATIONS."
SHOESMITH

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